

# **Student Affairs Committee Meeting** Thursday, August 15, 2024 Zoom Webinar

Zoom Webinar | Passcode: 968040

# Agenda

<ul> <li>II. Roll Call</li> <li>Anna Lochas</li> <li>III. Greeting</li> <li>Alonzie Scott, Chair</li> <li>IV. Public Comment</li> <li>Approval of Minutes</li> <li>Approval of Minutes</li> <li>Alonzie Scott, Chair</li> <li>a. May 16, 2024: Committee Meeting Minutes</li> <li>VI. New Business         <ul> <li>a. May 16, 2024: Committee Meeting Minutes</li> <li>VI. New Business</li></ul></li></ul>	I.	Call to Order	Alonzie Scott, Chair
IV. Public Comment       Anna Lochas         V. Approval of Minutes       Alonzie Scott, Chair         a. May 16, 2024: Committee Meeting Minutes       Alonzie Scott, Chair         VI. New Business       Alonzie Scott, Chair         a. Action Item       Action Item         i. STU-1: Revisions to UWF/REG 5.050 Speech, Assembly, and Public Expression on Campus	II.	Roll Call	Anna Lochas
<ul> <li>V. Approval of Minutes         <ul> <li>a. May 16, 2024: Committee Meeting Minutes</li> <li>VI. New Business</li></ul></li></ul>	III.	Greeting	Alonzie Scott, Chair
a. <u>May 16, 2024</u> : Committee Meeting Minutes VI. New Business Alonzie Scott, Chair a. Action Item i. <u>STU-1</u> : Revisions to UWF/REG 5.050 Speech, Assembly, and Public Expression on Campus	IV.	Public Comment	Anna Lochas
VI. New Business       Alonzie Scott, Chair         a. Action Item       i. STU-1: Revisions to UWF/REG 5.050 Speech, Assembly, and Public Expression on Campus	V.	Approval of Minutes	Alonzie Scott, Chair
<ul> <li>a. Action Item</li> <li>i. <u>STU-1</u>: Revisions to UWF/REG 5.050 Speech, Assembly, and Public Expression on Campus</li> </ul>		a. May 16, 2024: Committee Meeting Minutes	
i. <u>STU-1</u> : Revisions to UWF/REG 5.050 Speech, Assembly, and Public Expression on Campus	VI.	New Business	Alonzie Scott, Chair
Expression on Campus		a. Action Item	
		i. <u>STU-1</u> : Revisions to UWF/REG 5.050 Speech,	Assembly, and Public
VII. Announcements Alonzie Scott, Chair		Expression on Campus	
	VII.	Announcements	Alonzie Scott, Chair
	VII.	Announcements	Alonzie Scott, Chair

VIII. Adjournment

Alonzie Scott, Chair



# Student Affairs Committee May 16, 2024 Zoom Webinar DRAFT Minutes

# Table of Contents

С	omm	ittee Meeting	1
	II.	Roll Call	1
	III.	Greeting	2
	IV.	Public Comment	2
	V.	Approval of Minutes	2
	VI.	New Business	2
	Α	Information Item	2
		1. INFO-1: DAESA 2022-2023 Impact Report	2
	VII.	Announcements	2
	VIII.	Adjournment	3

# **Committee Meeting**

# 10:02 a.m.

The public was provided with information to join this virtual public meeting on the UWF Board of Trustees website.

Call to Order

A. The meeting of the UWF Board of Trustees Student Affairs Committee was called to order at 10:02 a.m. by committee Chair Alonzie Scott.

# II. Roll Call

- A. Chair Scott asked Anamarie Mixson to conduct roll call. Trustees Alonzie Scott and Paul Hsu were in attendance. Trustee Maggie Brown was absent. Chair Suzanne Lewis served as ex officio on this committee.
- B. Other Trustees in attendance included:
  - 1. Jill Singer, Dick Baker, and Susan James.
- C. Others in attendance included:
  - 1. Martha Saunders, President; Jaromy Kuhl, Provost; Gregory Tomso, Vice President of Academic Engagement & Student Affairs;

Howard Reddy, Vice President of University Advancement; Dave Scott, Associate Vice President for Athletics; Jamie Sprague, Chief Human Resource Officer; Susan Woolf, General Counsel; Anamarie Mixson, Assistant Vice President for the Office of the President; Abigail Megginson, Director, Government Relations; Cindy Talbert, Chief Audit Executive; Matt Packard, Chief Compliance Officer; Dallas Snider, Vice Provost; Dan Lucas, Associate Vice President for Advancement; Jeffrey Djerlek, Associate Vice President of Finance and Controller; Angela Bryan, SACSCOC Liaison and Director of Institutional Effectiveness; Chris Martin, Assistant Vice President of Facilities Management; Ethan Henley, Director of Undergraduate Admissions; Brittany Sherwood, Director of Strategic and Presidential Communication; Patrice Moorer, Assistant Vice President; Michael Wyatt, Assistant General Counsel; Leasha Barry, Director of the Center for Behavior Analysis; Angela Hahn, Chair of Health Sciences and Administration; Lauren Alidor, Internal Auditor; Rachel Conway, Director of Financial Aid and Scholarships; Dacia Larin, Assistant Vice President; and Allan Pierce, Lead Help Desk Analyst.

#### III. Greeting

A. Chair Scott welcomed everyone to the meeting and noted that there was one information item on the Student Affairs Committee agenda.

#### IV. Public Comment

A. Chair Scott opened the floor for public comment. There was none.

#### V. Approval of Minutes

- A. Chair Scott reminded the committee members that they had been given the opportunity ahead of time to review the minutes of the February 20, Student Affairs Committee Meeting. Chair Scott asked for a motion to approve the minutes as presented if there were no changes or corrections.
  - 1. Motion by: Trustee Hsu
  - 2. Seconded by: Trustee Lewis
  - 3. Motion passed unanimously.

#### VI. New Business

- A. Information Item
  - 1. INFO-1: DAESA 2022-2023 Impact Report
    - a. Chair Scott called on Dr. Greg Tomso, Vice President for the Division of Academic Engagement and Student Affairs to present the information Item.

#### VII. Announcements

A. Chair Scott identified that all agenda items had been discussed. Chair Scott asked if the committee members had any additional business to

discuss. No other business was discussed.

# VIII. Adjournment

#### 10:09 a.m.

A. Chair Scott thanked those in attendance for their participation. With no other business to discuss, Chair Scott adjourned the meeting at 10:09 a.m.



# Board of Trustees Student Affairs Committee August 15, 2024

# UWF/REG 5.050 Speech, Assembly, and Public Expression on Campus

#### **Recommended Action:**

Approve the revisions to UWF Regulation 5.050, Speech, Assembly, and Public Expression on Campus as presented.

#### **Background Information:**

Updates to UWF Regulation 5.050 are proposed after a review of the regulation had not occurred in more than five years. The purpose of this amendment is to delineate and clarify time, place, and manner restrictions for expressive activities on campus.

The proposed revisions to this regulation are as follows:

- Revised and clarified existing definitions for Expressive Activities, Outdoor Areas, Restricted Areas, and the University Community
- Added definitions for Indoor Areas, Picketing, and Material and Substantial Disruption
- Deleted the definition of University Organizations now included in University Community
- Clarified that Expressive Activities shall not create a material and substantial disruption of university functions
- Revised guidelines for use of amplification both indoors and outdoors
- Clarified that Indoor Areas may be utilized for Expressive Activities by following procedures described in UWF policy SA-02, Use of University Facilities for Events and Activities
- Clarified that Expressive Activities must comply with all other University regulations and policies, as well as general requirements for use of university buildings and grounds
- Clarified interference with University functions and interference with others
- Clarified that members of the University Community who intentionally act to cause a material and substantial disruption or impair, interfere with, or obstruct the orderly conduct, processes, and functions of the University may be subject to appropriate disciplinary action.
- Added prohibitions on occupying space overnight (including camping) without written authorization, erecting permanent or semi-permanent structures without written authorization, picketing in indoor areas, utilizing a fire or open flame without written approval, and remaining in any Restricted Area after permitted access hours
- Added provisions for limiting Expressive Activities in duration
- Reorganized portions of the regulation for clarity, including relocating the duty to identify and the options available to the President in case of disruption to the newly created Violations section
- Clarified the role of the University Police
- Reorganized and clarified exclusions from this regulation
- General revisions for formatting and clarity



#### **Implementation Plan:**

Effective immediately upon adoption

## **Fiscal Implications:**

None

#### **Relevant Authority:**

§§ 1001.706, 1004.097, and 1006.61, Florida Statutes

#### **Supporting Documents:**

- 1. Clean Copy-Revised UWF/REG 5.050 Speech, Assembly, and Public Expression on Campus.
- 2. Redlined Revised UWF/REG 5.050 Speech, Assembly, and Public Expression on Campus.

#### Prepared by:

- Betsy Bowers, Vice President, Finance and Administration, 850-474-2210, <u>bbowers@uwf.edu</u>
- Dr. Greg Tomso, Vice President, Division of Academic Engagement and Student Affairs, 850-474-3177, <u>gtomso@uwf.edu</u>

#### Presenter:

Dr. Greg Tomso, Vice President





# Number:UWF/REG 5.050Title:Speech, Assembly, and Public Expression on CampusResponsibleDepartment:Division of Finance and Administration and Division of Academic<br/>Engagement and Student Affairs

#### I. General Statement:

The freedoms of speech, peaceful assembly, and expression are basic and essential freedoms that the University of West Florida (the "University") strives to protect. Reasonable time, place, and manner restrictions will be enforced so Expressive Activities do not materially and substantially disrupt the orderly functioning of the University, interfere with academic programs or administrative processes of the University, or infringe upon the rights of other individuals or organizations to engage in Expressive Activities. Enforcement will be content neutral.

Nothing herein shall be interpreted as limiting the right of Expressive Activity so long as the Expressive Activities do not violate any law, regulation, policy, or other restrictions designated in this regulation.

# II. Definitions

Commercial Speech – speech in which the individual is engaged in commerce, the intended audience is commercial or actual or potential consumers, and the content of the message is commercial. *See* UWF Policy P-05, Commercial Solicitation, for additional information.

Expressive Activities – include, but are not limited to, any lawful oral or written communication of ideas, including all forms of peaceful assembly, protests, and speeches; distributing literature; carrying signs; circulating petitions; faculty research, lectures, writings, and commentary, whether published or unpublished; and the recording and publication, including the Internet publication, of video or audio recorded in Outdoor Areas. Expressive Activities, for purposes of this regulation, do not include defamatory or Commercial Speech.

Indoor Areas – spaces in or attached to University buildings and facilities, including classrooms, libraries, laboratories, offices, and residence halls.

Material and substantial disruption – any conduct that intentionally and significantly hinders another person's or group's expressive rights. The term does not include conduct that is protected under the First Amendment to the United States Constitution and Art. I of the State Constitution,

including, but not limited to, lawful protests and counter-protests in the Outdoor Areas or minor, brief, or fleeting nonviolent disruptions that are isolated or brief in duration.

Outdoor Areas – generally accessible areas of the University's Pensacola campus in which members of the University Community are commonly allowed, including grassy areas, walkways, or other similar common areas. The term does not include Restricted Areas and Indoor Areas.

Restricted Areas – include roads, parking areas, athletic or recreational facilities, fields, stadiums, and any area restricting access as indicated by a gate, signage, or the common use of that area (for example, a classroom) unless written permission is granted by the University. Additional areas may be designated by the President.

University Community – the employees, officers, students, and agents of the University while they are on University property, engaged in University business, or while attending activities sponsored by the University, including student organizations as defined in SA-22, Student Organizations.

#### III. Expressive Activities

Subject to the limitations described in this regulation, Expressive Activities generally may take place on University property. Expressive Activities may occur freely, spontaneously, and contemporaneously as long as the person's conduct is lawful and does not create a material and substantial disruption of the functioning of the University or infringe upon the rights of other individuals or organizations to engage in Expressive Activities. Expressive Activities must comply with the following parameters:

#### A. Outdoor Areas:

- 1. Expressive Activities shall not create a material and substantial disruption of University functions, as more specifically described below in Section IV.
- 2. Any sound amplification must not interfere with University business or academic activity. Only a University-related group or organization will be permitted to use amplified sound in an Outdoor Area. Student organizations must go through the appropriate procedures to obtain approval.
- 3. Occupying space overnight, including camping, without written authorization from an appropriate vice president is prohibited.
- 4. Erecting permanent or semi-permanent structures without written authorization from an appropriate vice president is prohibited.
- 5. Expressive Activities may be limited by the University, in its discretion, in the duration of the activity (i.e., a time limitation such as a certain number of hours or days).

#### B. Indoor Areas:

- 1. Expressive Activities are permitted in Indoor Areas only upon obtaining written authorization from the University for use of that facility, room, or other indoor space by following the procedures described in UWF policy SA-02, Use of University Facilities for Events and Activities.
- 2. Amplification of sound is permissible in an Indoor Area only with express written permission.
- C. Expressive Activities must comply with all other University regulations, policies, and general requirements for use of University buildings and grounds, including but not limited to P-05, Commercial Solicitation; P-20, Distribution of Written Materials; SA-02, Use of University Facilities for Events and Activities; and SA-30, Nighttime Events, as they may be amended.

#### **IV.** Prohibited Interference

A. Interference with University Functions

All persons and organizations who wish to engage in Expressive Activity may do so freely, spontaneously, and contemporaneously as long as the conduct is lawful and does not materially and substantially disrupt others' Expressive Activities or interfere with the functioning of the University. Examples of such behavior include, but are not limited to:

- 1. Obstructing vehicular, bicycle, pedestrian, or other traffic;
- 2. Obstructing entrances or exits to buildings or driveways;
- 3. Interfering with educational activities inside or outside any building;
- 4. Posing a health or safety threat to the University, the University Community, or the general public;
- 5. Utilizing a fire or open flame without the written approval of an appropriate vice president, excepting candles less than six inches in length utilized at outdoor vigils and outdoor grilling at tailgating activities on official game days;
- 6. Interfering with or precluding a scheduled speaker from being heard;
- 7. Inflicting violence or inciting a reasonable person to violence;
- 8. Damaging property of the University, including lawns, shrubs, or trees;
- 9. Harassing passersby or otherwise disrupting normal activities;

- 10. Remaining in any Restricted Area after permitted access hours, without written permission, or contrary to the common use of the area; or
- 11. Interfering with scheduled University ceremonies or events.
- B. Interference with Others

All persons and organizations who wish to engage in Expressive Activity may do so freely, spontaneously, and contemporaneously as long as the conduct does not infringe upon the rights of other individuals or organizations to engage in Expressive Activity.

#### C. Violations

- 1. If, in the opinion of the President or his/her designee(s), an Expressive Activity is materially and substantially disrupting normal University operations or infringing on the Expressive Activity of others, the President or designee(s) may:
  - a. Identify themselves to the individual(s) participating in the Expressive Activity by providing their name and official position;
  - b. Inform the individual(s) that they are in violation of this University regulation or the law and specify the nature of the violation;
  - c. Request that the violation cease (which may include relocation of the Expressive Activity to mitigate or extinguish the disruption); and
  - d. In the event of non-compliance with this request, enlist the assistance of the University Police or local law enforcement in restoring order and enforcing the law.

Members of the University Community who intentionally act to cause a material and substantial disruption or impair, interfere with, or obstruct the orderly conduct, processes, and functions of the University may be subject to appropriate disciplinary action.

2. In the event of disruptive action or conduct, members of the University Community involved in Expressive Activities shall identify themselves by presenting appropriate documents such as ID cards when requested to do so by the President or designee. Individuals not officially related to the University Community may be directed to leave the property immediately or be subject to arrest for a violation of the law forbidding the disruption or interference with the administration or functions of an educational institution.

- 3. The University Police are designated as the President's representatives and have a responsibility to:
  - a. Declare an Expressive Activity to be in violation of law and request all individuals to cease and desist and to disperse and clear the area or be subject to arrest or University disciplinary action;
  - b. Arrest any individuals observed to be in violation of the law; and
  - c. Enlist the assistance of outside law enforcement agencies if necessary.

Nothing contained in this regulation is intended to limit or restrict the authority of the University of West Florida Police Department or other law enforcement personnel under applicable laws or University regulations, policies, and procedures. The President may designate additional designees.

#### V. Contact

Any individual, organization, or group that wishes to engage in Expressive Activities on University property is encouraged to contact the appropriate department responsible for the management of the space which the individual, organization, or group wishes to utilize.

Effective Date: [date]

Authority: §§ 1001.706, 1004.097, and 1006.61, Florida Statutes

History: Adopted as FAC Rule 6 C6-3.014 October 1975; amended May 1987; converted to UWF/REG 3.014 July 2005; amended December 2013; converted to UWF/REG 5.050 and amended July 2017; amended October 2018 and [date].

Last review: [date]



# Number: UWF/REG 5.050 Title: Speech, Assembly, and Public Expression in Outdoor Areas on Campus Responsible Department: Division of Finance and Administration and Division of Academic Engagement and Student Affairs I. General Statement:

The freedoms of speech, peaceful assembly, and expression are basic and essential freedoms that the University strives to protect. Reasonable time, place, and manner restrictions will be enforced so that the activities do not materially and substantially disrupt the orderly functioning of the University, infringe upon or interfere with the academic programs and administrative processes of the University, or upon the rights of other individuals or organizations to engage in expressive activities. Enforcement will be content neutral.

#### II. Definitions

Commercial Speech speech in which the individual is engaged in commerce, the intended audience is commercial or actual or potential consumers, and the content of the message is commercial.

Expressive Activities activities such as assemblies, exercise of free speech, protests, demonstrations, marches, and picketing protected under the First Amendment to the United States Constitution and Article I of the Florida Constitution. Expressive activity, for purposes of this regulation, does not include commercial speech.

Outdoor Areas of Campus generally accessible areas of the University's Pensacola campus in which members of the campus community are commonly allowed, including grassy areas, walkways, or other similar common areas. The term does not include outdoor areas of campus to which access is restricted. Outdoor areas of campus specifically do not include any buildings or other indoor facilities.

Restricted Areas include areas designated by the President or designee(s) either temporarily or permanently as restricted, parking facilities/areas, athletic or recreational facilities, fields and stadiums unless written permission is granted by the University.

University Community consists of the University of West Florida faculty, staff, all other personnel and students.

University Organization(s) recognized University organizations, faculty, staff and all other personnel organizations and registered University student organizations. This definition excludes

5.050 Speech, Assembly, and Public Expression on Campus Page 1

individuals, groups, and/or organizations sponsored by or affiliated with University Organization(s).

#### III. Orderly Conduct, Processes and Functions of University

Faculty, staff, all other personnel and students, who intentionally act to impair, interfere with, or obstruct the orderly conduct, processes, and functions of the University shall be subject to appropriate disciplinary action by University authorities.

#### III. Speech, Assembly and Public Expression

Subject to the terms of this regulation and related University regulations, expressive activities are permitted in outdoor areas of campus so long as the conduct is lawful and does not materially and substantially disrupt the normal operations and functions of the University or infringe on the rights of other members of the University community, except that no demonstrations are permitted inside University buildings without the express written authorization from the University. Any use of amplification equipment on the outdoor areas of campus must have prior written clearance through the Department of Environmental Health and Safety and will be permitted only if there is no interference or disruption of any academic or other University activities. Use of outdoor areas must also be consonant with all other University regulations and policies including, but not limited to the regulations and policies governing commercial speech and activity, distribution of written materials, and use of facilities.

#### IV. Prohibited Interference

#### A. Interference with University Functions

All persons and organizations conducting expressive activities in outdoor areas of campus must abide by the general requirement that no such activities may materially or substantially interfere with, disrupt, or impede the normal operations of the University. In order that demonstrators not materially and substantially interfere with the operation of the University or the rights of others, all events conducted pursuant to this regulation shall not:

- 1. Obstruct vehicular, bicycle, pedestrian, or other traffic;
- 2. Obstruct entrances or exits to buildings or driveways;
- 3. Interfere with educational activities inside or outside any building;
- 4. Pose a health or safety threat to the University, the University Community, University Organizations, or the general public;
- 5. Interfere with or preclude a scheduled speaker from being heard;
- 6. Use fighting words to inflict violence or incite a reasonable person to violence or other breach of the peace by their mere utterance;

- 7. Damage property of the University, including lawns, shrubs, or trees;
- 8. Use sound amplification, including bullhorns, except as approved in advance in writing as set forth in this regulation and within sound limits that will not disrupt normal University operations;
- 9. Harass passersby or otherwise disrupt normal activities;
- 10. Interfere with scheduled University ceremonies or events.

#### VI. Duty to Identify for Disruptive Action or Conduct

In the event of disruptive action or conduct, University employees and students involved in demonstrations shall identify themselves by presenting appropriate documents such as ID cards when requested to do so by the President or designee(s), and such representative will identify her/himself when making this request. Demonstrators not officially related to the University of West Florida will be directed to leave the campus immediately or be subject to arrest for a violation of the law forbidding the disruption or interference with the administration or functions of an educational institution.

#### VII. Disruption of Normal University Operations, Infringement on Rights of Others

If, in the opinion of the President or designee(s), a demonstration is disrupting normal University operations or infringing on the expressive rights of other members of the University community, the President or designee(s) may:

- A. Identify her/himself to the demonstrators, giving name and official position;
- B. Inform the demonstrators that they are in violation of the University regulation/policy and/or in violation of the law and specify the nature of the violation;
- C. Request that the violation cease; and
- D. In the event of non-compliance with this request, enlist the assistance of the University Policy in restoring order and enforcing the law.

#### VIII. University Police

The University Police, as the President's designated representatives, have a responsibility to:

- A. Declare an expressive activity to be in violation of law and request all demonstrators to cease and desist and to disperse and clear the area or be subject to arrest and/or University disciplinary action;
- B. Arrest any demonstrators observed to be in violation of the law; and

C. Enlist the assistance of outside law enforcement agencies, or other agencies, if necessary.

Nothing contained in this regulation is intended to limit or restrict the authority of the University of West Florida Police Department or other law enforcement personnel under applicable laws or University regulations, policies and procedures.

# IX. Notice to University and Request for Use of Amplification Equipment

Although it is not necessary for a person to obtain prior permission from the University for expressive activities, it is strongly encouraged that such persons contact the University Commons and Event Services office for scheduling purposes at least two (2) business days in advance in order to make adequate arrangements for safety and security and to assure such activities do not interfere with the University's mission and operations. The University Commons and Event Services office may be contacted at the University of West Florida, 11000 University Parkway, Building 22, Pensacola, Florida 32514; 1.850.474.2406, 1.850.857.6117 or servicedesk@uwf.edu.

Request for permission to use amplification equipment may be submitted in writing to the University of West Florida, Department of Environmental Health and Safety, 11000 University Parkway, Building 95, Pensacola, Florida 32514-5750, 1.850.474.2525, facsimile 1.850.857.6425 or <u>envhs@uwf.edu</u> at least two (2) business days in advance.

Any person or organization that is denied permission for a proposed use of amplification may appeal such denial in writing to the Provost or his/her designee within two (2) business days after receipt of a written denial from the Department of Environmental Health and Safety.

Nothing herein shall be interpreted as limiting the right of expressive activity so long as the expressive activities do not violate any content neutral law, regulation, policy or other restrictions designated in this regulation.

# X. Exclusions

This regulation does not govern commercial speech and the handing out of pamphlets or other printed materials at the University. Commercial speech and distribution of written materials at the University of West Florida is governed by the regulations, policies and rules addressing those respective topics. Use of University buildings and facilities are governed by UWF Regulation 2.005, not this regulation.

I. General Statement:

The freedoms of speech, peaceful assembly, and expression are basic and essential freedoms that the University of West Florida (the "University") strives to protect. Reasonable time, place, and manner restrictions will be enforced so Expressive Activities do not materially and substantially disrupt the orderly functioning of the University, interfere with academic programs or administrative processes of the University, or infringe upon the rights of other individuals or organizations to engage in Expressive Activities. Enforcement will be content neutral.

Nothing herein shall be interpreted as limiting the right of Expressive Activity so long as the Expressive Activities do not violate any law, regulation, policy, or other restrictions designated in this regulation.

# II. Definitions

Commercial Speech – speech in which the individual is engaged in commerce, the intended audience is commercial or actual or potential consumers, and the content of the message is commercial. *See* UWF Policy P-05, Commercial Solicitation, for additional information.

Expressive Activities – include, but are not limited to, any lawful oral or written communication of ideas, including all forms of peaceful assembly, protests, and speeches; distributing literature; carrying signs; circulating petitions; faculty research, lectures, writings, and commentary, whether published or unpublished; and the recording and publication, including the Internet publication, of video or audio recorded in Outdoor Areas. Expressive Activities, for purposes of this regulation, do not include defamatory or Commercial Speech.

Indoor Areas – spaces in or attached to University buildings and facilities, including classrooms, libraries, laboratories, offices, and residence halls.

Material and substantial disruption – any conduct that intentionally and significantly hinders another person's or group's expressive rights. The term does not include conduct that is protected under the First Amendment to the United States Constitution and Art. I of the State Constitution, including, but not limited to, lawful protests and counter-protests in the Outdoor Areas or minor, brief, or fleeting nonviolent disruptions that are isolated or brief in duration.

Outdoor Areas – generally accessible areas of the University's Pensacola campus in which members of the University Community are commonly allowed, including grassy areas, walkways, or other similar common areas. The term does not include Restricted Areas and Indoor Areas.

Restricted Areas – include roads, parking areas, athletic or recreational facilities, fields, stadiums, and any area restricting access as indicated by a gate, signage, or the common use of that area (for example, a classroom) unless written permission is granted by the University. Additional areas may be designated by the President.

<u>University Community – the employees, officers, students, and agents of the University while they</u> are on University property, engaged in University business, or while attending activities sponsored by the University, including student organizations as defined in SA-22, Student Organizations.

# III. Expressive Activities

Subject to the limitations described in this regulation, Expressive Activities generally may take place on University property. Expressive Activities may occur freely, spontaneously, and contemporaneously as long as the person's conduct is lawful and does not create a material and substantial disruption of the functioning of the University or infringe upon the rights of other

individuals or organizations to engage in Expressive Activities. Expressive Activities must comply with the following parameters:

# A. Outdoor Areas:

- 1. Expressive Activities shall not create a material and substantial disruption of University functions, as more specifically described below in Section IV.
- 2. Any sound amplification must not interfere with University business or academic activity. Only a University-related group or organization will be permitted to use amplified sound in an Outdoor Area. Student organizations must go through the appropriate procedures to obtain approval.
- 3. Occupying space overnight, including camping, without written authorization from an appropriate vice president is prohibited.
- 4. Erecting permanent or semi-permanent structures without written authorization from an appropriate vice president is prohibited.
- 5. Expressive Activities may be limited by the University, in its discretion, in the duration of the activity (i.e., a time limitation such as a certain number of hours or days).

## B. Indoor Areas:

- 1. Expressive Activities are permitted in Indoor Areas only upon obtaining written authorization from the University for use of that facility, room, or other indoor space by following the procedures described in UWF policy SA-02, Use of University Facilities for Events and Activities.
- 2. Amplification of sound is permissible in an Indoor Area only with express written permission.
- C. Expressive Activities must comply with all other University regulations, policies, and general requirements for use of University buildings and grounds, including but not limited to P-05, Commercial Solicitation; P-20, Distribution of Written Materials; SA-02, Use of University Facilities for Events and Activities; and SA-30, Nighttime Events, as they may be amended.

# IV. Prohibited Interference

A. Interference with University Functions

All persons and organizations who wish to engage in Expressive Activity may do so freely, spontaneously, and contemporaneously as long as the conduct is lawful and does not materially and substantially disrupt others' Expressive Activities or interfere with the functioning of the University. Examples of such behavior include, but are not limited to:

- 1. Obstructing vehicular, bicycle, pedestrian, or other traffic;
- 2. Obstructing entrances or exits to buildings or driveways;
- 3. Interfering with educational activities inside or outside any building;
- 4. Posing a health or safety threat to the University, the University Community, or the general public;
- 5. Utilizing a fire or open flame without the written approval of an appropriate vice president, excepting candles less than six inches in length utilized at outdoor vigils and outdoor grilling at tailgating activities on official game days;
- 6. Interfering with or precluding a scheduled speaker from being heard;
- 7. Inflicting violence or inciting a reasonable person to violence;
- 8. Damaging property of the University, including lawns, shrubs, or trees;
- 9. Harassing passersby or otherwise disrupting normal activities;

- 10. Remaining in any Restricted Area after permitted access hours, without written permission, or contrary to the common use of the area; or
- 11. Interfering with scheduled University ceremonies or events.
- B. Interference with Others

All persons and organizations who wish to engage in Expressive Activity may do so freely, spontaneously, and contemporaneously as long as the conduct does not infringe upon the rights of other individuals or organizations to engage in Expressive Activity.

#### C. Violations

- 1. If, in the opinion of the President or his/her designee(s), an Expressive Activity is materially and substantially disrupting normal University operations or infringing on the Expressive Activity of others, the President or designee(s) may:
  - a. Identify themselves to the individual(s) participating in the Expressive Activity by providing their name and official position;
  - b. Inform the individual(s) that they are in violation of this University regulation or the law and specify the nature of the violation;
  - c. Request that the violation cease (which may include relocation of the Expressive Activity to mitigate or extinguish the disruption); and
  - d. In the event of non-compliance with this request, enlist the assistance of the University Police or local law enforcement in restoring order and enforcing the law.

Members of the University Community who intentionally act to cause a material and substantial disruption or impair, interfere with, or obstruct the orderly conduct, processes, and functions of the University may be subject to appropriate disciplinary action.

2. In the event of disruptive action or conduct, members of the University Community involved in Expressive Activities shall identify themselves by presenting appropriate documents such as ID cards when requested to do so by the President or designee. Individuals not officially related to the University Community may be directed to leave the property immediately or be subject to arrest for a violation of the law forbidding the disruption or interference with the administration or functions of an educational institution.

- 3. The University Police are designated as the President's representatives and have a responsibility to:
  - a. Declare an Expressive Activity to be in violation of law and request all individuals to cease and desist and to disperse and clear the area or be subject to arrest or University disciplinary action;
  - b. Arrest any individuals observed to be in violation of the law; and
  - c. Enlist the assistance of outside law enforcement agencies if necessary.

Nothing contained in this regulation is intended to limit or restrict the authority of the University of West Florida Police Department or other law enforcement personnel under applicable laws or University regulations, policies, and procedures. The President may designate additional designees.

# V. Contact

Any individual, organization, or group that wishes to engage in Expressive Activities on University property is encouraged to contact the appropriate department responsible for the management of the space which the individual, organization, or group wishes to utilize.

# Effective Date: [date]

Authority: §§ 877.13, 1001.706, 1004.097, and 1006.61, Florida Statutes

History: Adopted as FAC Rule 6 C6-3.014 October 1975; amended May 1987; converted to UWF/REG 3.014 July 2005; amended December 2013; converted to UWF/REG 5.050 and amended July 2017; amended October 2018 and [date].

Last review: [date]